

Narrative

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

EPA OIG, 1200 SIXTH AVENUE SEATTLE, WA 98101

### FINAL REPORT OF INVESTIGATION CONCERNING

Section A

OC-SE-2010-ADM-0587

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Distribution: , DIRECTOR OF RESORCES MANAGEMENT STAFF	Approvals:  Special Agent
	Special Agent in Charge

CASE NO.:

## OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

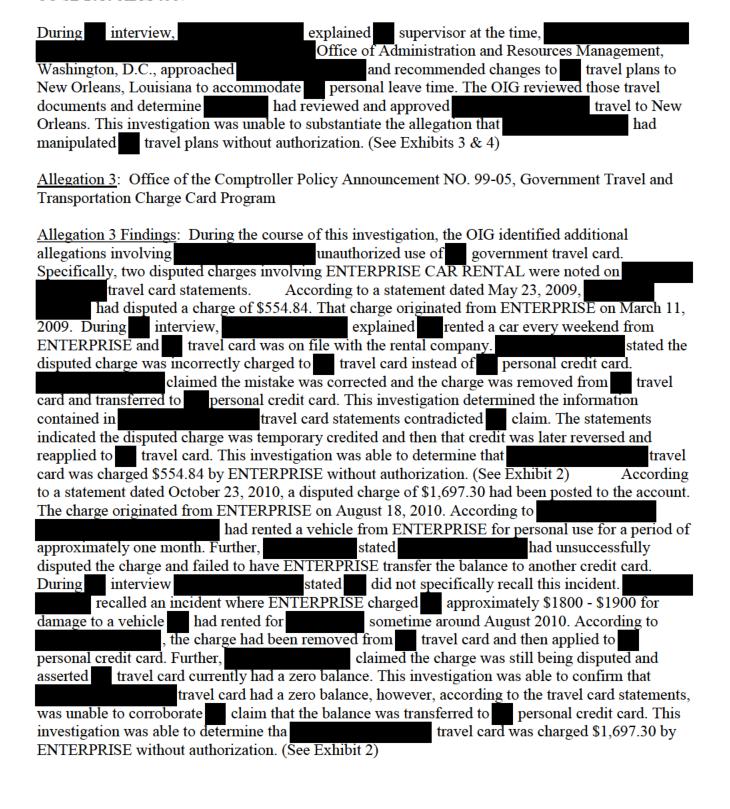
DATE OPENED:

09/15/2010

OC-SE-2010-ADM-0587

CASE TITLE:		CASE AGENT:	
CASE CATEGORY:	EMPLOYEE INTEGRITY	OFFICE:	OFFICE OF INVESTIGATIONS
JOINT AGENCIES:	None		
JURISDICTION:	DISTRICT OF COLUMBIA		
	SECTION A - N	ARRATIVE	
	Predica	tion_	
Investigations, Oversight employee	two travel vouchers (TV)	eipt of a Hotline Comp yst, Office ton, D.C., had commi- submitted by	olaint alleging EPA Office of
Possible violations:			
1. UKNOWN-ADM, U	nknown/Unavailable Adminis	trative Statute	
	<u>Impact/Doll</u>	ar Loss	
Employee Integrity			
	Synop	<u>sis</u>	
	the OIG interviewed two TVs submitted by hese types of travel. The first and the Federal Executive		appeared suspicious and trip to 2010, thru
This report is the property of the EP	A Office of Inspector General, Office of Inve	estigations and is loaned to your a	agency. It and its contents may not be

stated the numerous inconsistencies contained in the TV for that trip lead believe had committed travel fraud. The second travel was for trip to New Orleans, Louisiana from 2010. Claimed had manipulated travel for personal reasons without authorization. While it appeared exhibited a pattern of suspicious behavior involving travel, provided plausible explanations that this investigation was unable to refute. Further, the travel documents reviewed during this investigation that had been submitted by conclusion of travels had been ultimately reviewed and approved by management. This investigation determined even though exhibited a pattern of questionable behavior involving travel, no records were found indicating had been officially reprimanded by management. Furthermore, as of the date of this report, all monies owed to the agency by had been paid and accounted for. This investigation identified additional allegations. After reviewing records provided by the OIG identified two charges by ENTERPRISE CAR RENTAL on government issued travel card. These charges appear to have been unauthorized since they were not associated to any approved travel for Exhibit 2)
<u>Details</u>
<u>Allegation 1</u> : Office of the Comptroller Policy Announcement NO. 99-05, Government Travel and Transportation Charge Card Program
Allegation 1 Findings: During initial interview on November 10, 2010, explained TV for trip to Orlando, Florida contained unusually high amounts of cash advances. and indicated In addition, indicated had rented a vehicle without authorization.
This investigation determined trip to Orlando, Florida. According to and trip trip to Orlando, Florida. According to and trip trip to Orlando, Florida. According to determine if any of the cash was used for any personal expenses. The TV submitted my documenting the cash withdraws were approved by management and any discrepancies where resolved administratively prior to this investigation. Furthermore, according to documents provided by the TV submitted by that claimed \$250.05 for a rental vehicle and \$19.00 in gas, was approved by management. For these reasons, this investigation was unable to substantiate this allegation. (See Exhibit 3)
<u>Allegation 2</u> : EPA Travel Policies and Procedures, Resources Management Directives, Travel Manual 2550B
Allegation 2 Findings: During interview on November 10, 2010, claimed had manipulated travel to New Orleans, Louisiana during 2010, for personal reasons without authorization.



### Disposition

This case will be referred to EPA management for appropriate action.

### SECTION B - ENTITIES AND INDIVIDUALS

Name of Person:

Title & Company: PROGRAM ANALYST & OARM,

Role: Subject

Business Address: Ariel Rios Building, Washington, DC,

**Business Phone: EPA Employee:** Y

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### **SECTION C – PROSECUTIVE STATUS**

ADMIN/CRIMINAL/CIVIL ACTION(S):

On April 20, 2011, the OIG presented this investigation to the United States Attorney's Office (USAO), District of Columbia, for prosecution. The USAO declined prosecution in lieu of appropriate administrative action.

### **EXHIBITS**

DESCRIPTION	EXHIBIT
MOI-11/16/2010 - Interview of	1
MOA-12/02/2010 - Email Review	2
MOA-11/05/2010 - Document Review	3
MOI-06/02/2011-Interview	4



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

TWO POTOMAC YARD 2733 SOUTH CRYSTAL DRIVE ARLINGTON, VA 22202

### FINAL REPORT OF INVESTIGATION CONCERNING



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Distribution:	Approvals:
	Special Agent
	Special Agent in Charge

## OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

CASE NO.:	OI-AR-2011-ADM-2850	DATE OPENED:	08/31/2011
CASE TITLE:		CASE AGENT:	
CASE CATEGORY:	EMPLOYEE INTEGRITY	OFFICE:	OFFICE OF INVESTIGATIONS - NORTHEASTERN RESOURCE CENTER
JOINT AGENCIES:	None		
JURISDICTION:	MARYLAND		
	SECTION A - NA	ARRATIVE	
	Predicat	ion	
EPA, 1200 Pennsylvania travel card for personal e	alleged se of Ground Water and Drink a Avenue, NW, Washington, D expenses, used government machine to send forged document	OC 20460 (202) 564 t email and work time t	Office of Water (OW), used government
Possible violations:			
1. TITLE 18 USC SEC 6	541, Embezzlement and theft o	of public money, prope	rty or records
Investigation determined	Impact/Dolls there was no financial loss to		
	Synops	<u>sis</u>	
	and others after travel card to purchase fuel without an approved travel aut	el status ended. Addition for privately owne	

On January 23, 2012, this matter was presented to Assistant United States Attorney (AUSA) Paul Budlow, Criminal Division, Department of Justice, Baltimore, MD who declined this matter for possible criminal prosecution.

#### **Details**

used government travel card for personal use. Allegation 1: Allegation 1 Findings: On November 2, 2011, Special Agent (SA) and SA this office, interviewed and advised of related rights. under the impression temporary duty (TDY) starts when you leave your residence or office on the day of travel and ends when you return to either your residence or office. further understood the travel card is only to be used for airfare, cabs, meals, rental cars and hotels while on TDY. believed signed the Memorandum of Understanding (MOU) that is required when you get a government travel card but could not recall. When asked if ever misused travel card. realized had used government travel card by mistake when statement came in the mail. Review of the statement revealed a charge made at a gas station in where filled up POV. At the time, it did not cross mind to report the incident as subsequently paid the stated there were no other incidents where misused travel card. The Reporting Agent 2010, when used travel card at Chipotle. did not believe anything wrong and explained was returning from a TDY trip on that date. stated that when landed at Baltimore Washington Airport (BWI), called to see if wanted to have dinner. When at Chipotle, became aware that paid for everyone's dinner, not thinking there was anything wrong since it was had earned per diem. figured it was the same as when people on TDY go to dinner in a group and the server does not split the bill. The people who have cash will pay someone from the group and they will pay the bill with their travel card. At the time, did not think did anything wrong. had a meeting with , Division Director, OGWDW, OW, EPA, Washington, DC (202) 564 in August of 2010. The meeting was prompted by an email had written to detailing possible EPA policy violations. stated during dirty laundry", referencing the discussion had to "spill all was concerned about the misuse of travel card and instructed not to use the card to purchase anything for anyone but (Attachment 2) interviewed On January 3, 2012, SA received the complaint in August 2010 from via email. Attached to the email was a Chipotle restaurant receipt. According to travel status that day was concerned about and whether it was allowable to pay for someones meal with the travel card other than the travel cardholder. stated used travel card to pay for the meals for and looked in the travel system to see what time own meal at Chipotle. landed, then compared that time to the dinner receipt. believed should have been home and off travel status by the time purchased the dinners. OGWDW, OW, EPA, 1200 Pennsylvania Avenue, NW, Washington, DC , confirm whether the complaint was a violation of EPA's travel policy. 20460 (202) 564 contacted the EPA travel office and received an email on 2010, from Travel Branch, Cincinnati Finance Center, Office of Financial Services, Office of Chief Financial

Officer (OCFO), EPA, Cincinnati, Ohio, 45268 (513)  The email stated considered actions as an improper use of the travel card.  Informed that using travel card when was not in travel status was a violation  The email stated forwarded the email to that was aware that had misused travel card.  The email stated forwarded the email to that was aware of the incident.
informed that using travel card when was not in travel status was a violation of EPA's travel policy. It is stated to was very apologetic about the incident. It is had known for a while and believed would not break the rules on purpose. It is believed to used the card without knowing was violating any policy and that impression it was allowed due to it being a travel day and felt the situation was handled sufficiently. (Attachment 3)
Allegation 2: used government email and work time for personal business.
Allegation 2 Findings: On January 3, 2012, SA interviewed interviewed did not consider "de minimis" use of EPA equipment to be in violation of EPA policy. (Attachment 3)
Allegation 3: used the government fax machine to send forged documents.
Allegation 3 Findings: On January 20, 2012, SA reviewed the documents provided by The purpose of the documents was to remove from At the top of both pages of the documents, there was fax header information showing the documents were faxed from The first page provided name and a fax number. EPA records showed at work. However, the documents did not provide any information showing used the EPA fax to send these documents to or that (Attachment 4)

### **Disposition**

On January 23, 2012, this matter was presented to AUSA Paul Budlow, Criminal Division, Department of Justice, Baltimore, MD, who declined this matter for possible criminal prosecution since there was no financial loss to the government. (Attachment 5)

This matter was not presented to Suspension and Debarment Division (SDD), Office of Grants and Debarment (OGD), Office of Administration and Resources Management (OARM), EPA, Washington DC for opinion as a EPA employee.

### **SECTION B - ENTITIES AND INDIVIDUALS**

Name of Person:

Title & Company: Role: Subject

Business Address: EPA East Building, Washington, DC, 20707

**Business Phone: EPA Employee:** Y

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### **SECTION C – PROSECUTIVE STATUS**

ADMIN/CRIMINAL/CIVIL ACTION(S):

On January 23, 2012, this matter was declined by AUSA Paul Budlow, Criminal Division, Department of Justice, Baltimore, MD, for possible criminal prosecution.

This matter was not presented to Suspension and Debarment Division (SDD), Office of Grants and Debarment (OGD), Office of Administration and Resources Management (OARM), EPA, Washington DC for opinion due to the fact that is an EPA employee.

### **EXHIBITS**

DESCRIPTION	EXHIBIT
CI-/2011 - Case Initiation	1
MOI-11/30/2011- Subject Interview	2
MOI-01/09/2012- Inteview of	3
MOA-01/24/2012- Document	4
SIR-01/23/2012- Criminal Declination	5



### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

61 FORSYTH STREET, SW ATLANTA, GA 30303-3104

### REFERRED FOR ACTION REPORT OF INVESTIGATION CONCERNING

OI-AT-2011-ADM-2824

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Narrative Entities and Individuals Prosecutive Status Exhibits	Section A Section B Section C
Distribution:	Approvals:
DIRECTOR,	
DIVISION	Special Agent
DEPUTY DIRECTOR,	
DIVISION	
	Special Agent in Charge
CHIEF,	
BRANCH	

### OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

CASE NO.: OI-AT-2011-ADM-2824 DATE OPENED: 08/2011

CASE TITLE: CASE AGENT:

CASE CATEGORY: EMPLOYEE INTEGRITY OFFICE: OFFICE OF

INVESTIGATIONS -

ERC

ATLANTAEASTERN RESOURCE CENTER

JOINT AGENCIES: None

JURISDICTION: GEORGIA

### **SECTION A - NARRATIVE**

### **Predication**

This investigation was initiated u	upon receipt of the allegat	tion that
Officer,	Branch,	
government computer by particip	pating in on-line dating a	ctivities during normal business hours.
Additional allegations of miscon	iduct were uncovered as a	result of an unrelated EPA-OIG
investigation in which	was identified as a	refer to EPA-OIG

### Possible violations:

- 1. EPA POLICY 3120.1(30), Conducting personal affairs while in duty status
- 2. TITLE 5 CFR PART 2635.705, Standards of Ethical Conduct for Employees of the Executive Branch, Subpart G Use of Official Time.
- 3. EPA POLICY 2100.3 A1, Policy on Limited Personal Use of Government Equipment
- 4. EPA POLICY 3120.1(22), Negligent performance of duties
- 5. EPA POLICY 3120.1(7), Conduct which is generally criminal, infamous, dishonest, immoral or disgraceful
- 6. EPA POLICY 3120.1(11), Using government property or Government employees in duty status for other than official purposes
- 7. EPA POLICY 3120.1(17), Loss or damage to government property, records, or information
- 8. EPA POLICY 3120.1(16), Deliberate misrepresentation, falsification, concealment or withholding of a material fact
- 9. EPA POLICY 3120.1(20), Insubordinate defiance of authority

- 10. EPA POLICY 3120.1(43), Willfully using or authorizing the use of a government passenger motor vehicle for unofficial purposes
- 11. EPA POLICY 3120.1(27), Forging or falsifying official Government records or documents

### **Impact/Dollar Loss**

The adverse effects of these investigative findings on the employee's credibility will impair to conduct official duties, in that the employee is in a sensitive position (Officer) requiring to testify, under oath, in official EPA administrative proceedings.

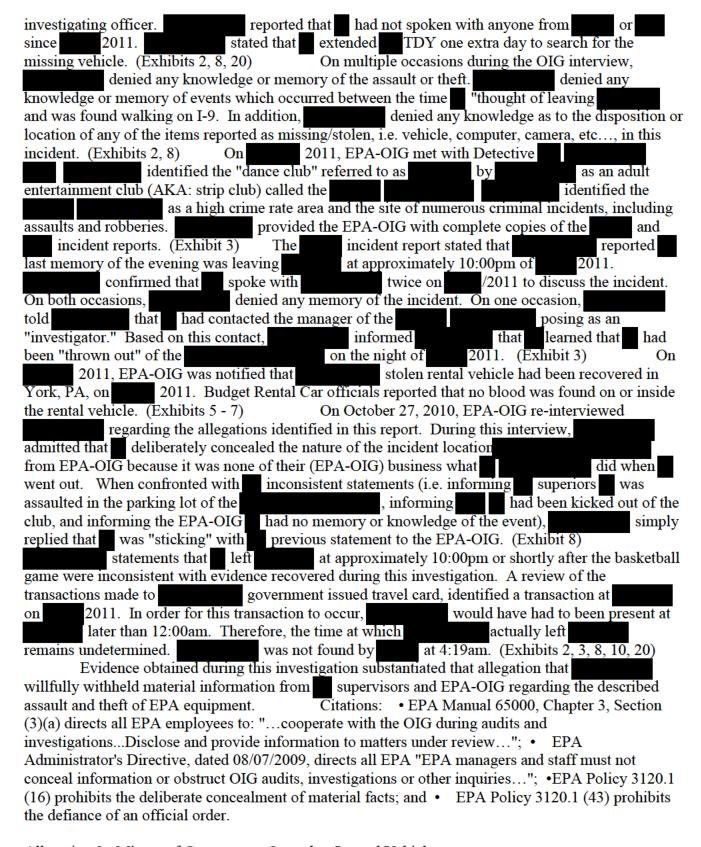
### **Synopsis**

	Chief,	Branch, and
Deputy Director,	Division, EPA Region 4, conta	cted EPA-OIG regarding the
possible assault of an EPA employ	ee and theft of EPA equipment	reported that
Officer	, Bra	nch, EPA Region 4, was on official
government travel when was all	egedly assaulted, and had EPA	, as well as personal, property stolen.
During the course of this investigat	tion, EPA-OIG discovered that	provided differing
accounts of the events surrounding	this incident to EPA managem	ent, local police, and EPA-OIG.
When travel voucher	for this temporary duty assign	nent (TDY) was reviewed, several of
the claims appeared suspicious. A	s this investigation continued,	again contacted EPA-OIG with
additional allegations involving	On this occasion,	alleged that was
misusing government issued co	mputer by conducting on-line of	lating activities during regularly
scheduled work hours. Evi	dence gathered during this inve	stigation substantiated the
allegations that (1) in	ntentionally mislead and/or con-	cealed information from
managers and EPA-OIG related to	an alleged assault and subsequ	ent theft of EPA equipment; (2)
deliberately falsified claims on		
vehicle during TDY; and (4) ex	tensively utilized government	ent computer, and email address, to
conduct on-line dating activities du		

### **Details**

mislead and withheld information from EPA-OIG and EPA management Allegation 1: related to an alleged assault and the theft of EPA equipment Allegation 1 Findings: On 2011, EPA-OIG interviewed Chief, Branch, EPA Region 4, regarding the alleged assault of an EPA employee and theft of EPA equipment. Specifically, reported that Officer, was on official government travel in the NC from completed but failed to meet with North Carolina State Inspectors for a scheduled assigned duties on inspection the following day. (Exhibit 1) When contacted about absence, reported that on the previous evening, went to a local establishment to watch the NBA Finals. left the establishment after the game. As approached According to was struck in the head by person(s) unknown. The unknown subject(s) rental vehicle, from the scene in rental vehicle and dumped approximately 30 miles transported

away, along I-95. was found by a concerned citizen who notified the authorities.
was transported to a local hospital for treatment. was discharged from the
hospital the following day, 2011. rental vehicle, along with personal and items
belonging to the EPA, were stolen by the unknown assailants. According to
another vehicle and completed the remaining scheduled inspections. (Exhibit 1) When
returned to Region 4, was again questioned about the incident by EPA Region 4
officials. During this questioning,
could not recall a lot of details about the incident.
reported that had been "honest" with during their previous conversation about the
nature/extent of the assault, would have been immediately recalled from TDY. (Exhibit 1)
EPA officials requested a copy of the police report for the incident. Initially,
was unable to furnish copies of a police report, the police report case number, or even the name of the
<u> </u>
EPA. However, various factors lead EPA Region 4 officials to be suspicious
(Exhibits 1, 4, 11) A review of time and attendance records revealed that utilized 8
hours of Sick Leave for duty time missed on 2011. (Exhibit 19) On 2011, EPA-
OIG interviewed regarding the alleged assault and theft.
completing official duties work /2010, went to to watch the NBA Finals game.
Initially, described as a "bar," but later referred to the establishment as a
"dance club." went to the establishment alone and made no specific acquaintances while
there. admitted that had consumed several alcoholic drinks at but was
adamant that was not "drunk." Approximately 1 hour after the conclusion of the basketball game,
"thought" should leave. reported that this was last memory until
was found injured and walking on the shoulder of I-95, approximately 30 miles from
reiterated that had no memory of leaving no knowledge of how had been
injured, or how came to be at the location at which was found. Photographs of
taken after the assault, showed a great deal of blood on clothing. (Exhibits 2, 8, 20)
was treated and released from a local hospital. stated that hired a taxi for
transportation back to hotel. At some point that day, contacted superiors at EPA
and informed of the incident. reported that "played down" the extent/nature of
injury to superiors because did not want to be recalled from TDY prior to finishing
assignment. reported that completed the remainder of the scheduled inspections.
According to utilized taxis and State personnel as transportation for the remainder of
trip. (Exhibits 2, 8, 20) One evening after work, a State officer took
in an effort to locate the missing rental vehicle. The vehicle was not at the location. (Exhibit 2)
reported on the day of scheduled departure (2011), contacted police
and inquired if rental vehicle had been impounded.
"posed as an investigator," contacted and inquired as to the disposition to vehicles
abandoned at the location. was informed that no vehicles had been recently towed from
the location. Because needed transportation back to the Raleigh/Durham Airport,
stated that went to Budget in informed them that rental vehicle had been stolen and
requested a "replacement." Budget refused to provide a replacement vehicle without a police report
for the missing vehicle. then obtained a replacement vehicle from another carrier.
(Exhibits 2, 8, 20) According to then went to obtain a copy of the police report
related to the incident. reported the Sheriff's Office (refused
to provide with a copy of the narrative of the incident report and refused to investigate the
incident because it occurred within the jurisdiction of the
Thus, went to to report the incident. Detective was assigned as the
-



Allegation 2: Misuse of Government Owned or Leased Vehicle

<u>Allegation 2 Findings</u> : Interviews and documents collected by the EPA-OIG revealed:
official duties required the use of government furnished vehicles. The travel
authorization for 2011 temporary duty travel to NC, included
costs associated with the rental of a vehicle for use in the performance of official duties. (Exhibit
10) On 2011, rented a vehicle
from BUDGET Rental Car at the Raleigh/Durham, NC Airport.
was given the preferred government rental rate and utilized government travel credit
card to rent the vehicle. On the rental agreement, declined insurance coverage, opting for
the government to self-insure included in the government rental rate.
vehicle to travel to temporary duty station, NC. (Exhibits 2, 8, 15-17, 20) On
2011, utilized the rental vehicle to conduct official EPA duties. That evening,
drove the government rental vehicle to a "strip club" in identified as
was identified as a high crime rate area by  At the
time the vehicle was parked at it contained an EPA laptop computer and camera, as well as
various personal items belonging to such as work boots, book bag and medication.
admitted to consuming alcoholic beverages at  At some point that evening, or
early the next morning, alleged that was assaulted and the rental vehicle, along with its
contents and several personal items, was stolen. Specifically,
items stolen: wallet, personal cellular telephone, medication EPA issued computer, and EPA
issued camera. (Exhibits 1-4, 8, 20) The missing computer was described as a "pool laptop."
It contained no classified or confidential business information (CBI). In addition, no personally
identifiable information (PII) "should" be contained on the unit. However, information related to
enforcement actions, described as enforcement confidential, "may" have been on the computer. The
missing camera was previously reported as lost by  However,
have "found the camera while packing for the $\overline{TDY}$ . (Exhibits $\overline{1}, 4$ ) In the days
following the assault/theft, searched the area for the missing rental vehicle,
but was unable to locate it. reported the vehicle as stolen to the
Department on 2011. That date, utilized government credit to rent another
vehicle from a different rental car company for transportation back to the Raleigh/Durham Airport.
returned from temporary duty on 2011. (Exhibits 2, 3, 9 10, 15, 20) The
vehicle was entered into a national database (NCIC) as stolen by  At the request of EPA-OIG,
the missing EPA equipment was also entered, as stolen, into this database.
investigation would be closed due to a lack of leads. (Exhibits 3 & 4) On 2011,
stolen rental vehicle was recovered in York, PA. The vehicle was abandoned and
locked. The keys to the vehicle were not located. There was also damage to the vehicle, i.e. flat tire.
Budget had the vehicle towed to its office in Baltimore, MD. None of the missing EPA equipment was located in the recovered vehicle. (Exhibits 5-6, 15-16)  On November 15, 2011, EPA-
OIG contacted Avis/Budget Claims Representative, regarding any damage claims made
for vehicle rented to confirmed a claim for damage had been prepared and was
under review; however, the claim had not yet been submitted to the federal government for
payment/reimbursement of expenses incurred. (Exhibit 16)
payment remote series of expenses metrica. (Exmot 10)
It was Budget's position that /2011 rental was a contract between Budget and the
federal government. This determination was made because: (1) the vehicle was rented to
for official government business under authorized government travel; (2) the vehicle was rented to
at the government preferred rate; (3) a government authorized travel credit card was
utilized for the rental; and (4) declined insurance coverage in lieu of coverage provided in

were not authorized and

the government contract. Based on these factors, Budget determined that the rental was a "government contract." (Exhibit 16)

After discussing the situation with supervisor, reported that Budget would not file a claim with the federal government for reimbursement of expenses incurred. reported that it was Budget's policy not to pursue such claims on government contracts. Therefore, Budget would absorb all costs associated with this incident. The fact that was engaged in personal business at the time of the incident did not alter Budget's decision. Budget considered their contract with the federal government to extend the entire length of the signed agreement with (Exhibit Based on the facts above, it was determined that rental vehicle met the description of a Government-furnished vehicle. Therefore, the allegation that misused government furnished vehicle, in violation of federal stature, regulation, and EPA policy, was substantiated. In addition, failure to properly secure EPA owned property lead directly to the loss of said property. Citations: • 31 U.S.C. 638a(c)2 reads that: "...the unofficial use of any type of Government-owned motor vehicle is extended to cover motor vehicles of any type leased or rented by Reclamation..."; • 41 CFR 301-10.201 describes the unauthorized use of Government-furnished vehicles as: "(2)(c) Going to liquor stores, bars, or lounges...": • EPA Policy 3120.1 (16) prohibits the willful use of a government passenger motor vehicle for unauthorized EPA POLICY 3120.1(17), Loss or damage to government property, records, or purchases: and • information intentionally made fraudulent claims within travel voucher related to Allegation 3: official government travel 2011, EPA-OIG interviewed Allegation 3 Findings: On regarding an alleged assault and theft of government equipment which occurred while was on official was identified as the in this incident. In government travel. telling of the incident, and its aftermath, described numerous unexpected expenses incurred. also reported that extended official travel by one day because of the incident. The factors described by would have greatly increased the costs associated with this official travel. (Exhibit 2) Upon return, submitted a travel voucher for expenses related to the NC. Prior to submitting a travel voucher claim, the claimant /2011 travel to must certify the claim as "accurate." This certification advised the claimant of "...severe criminal and civil penalties for knowingly submitting a false, fictitious or fraudulent claim..." certified the claim as true and correct. received payment of \$ for this claim. travel authorization and voucher for the (Exhibits 8-10, 17-18, 20) A copy of temporary duty assignment was provided by These documents indicated that travel authorization was approved for estimated expenses incurred between 2011, totaling \$ . These totals conflicted with the dates and costs provided approved travel voucher totaled \$ to EPA-OIG by reported that retained any/all receipts related to this travel. (Exhibits 9-10, 17) When questioned by EPA-OIG, reported that original travel voucher for this trip was rejected because: (1) the voucher dates exceeded the authorized dates of travel; and (2) the voucher total exceeded the authorization total by more than 8%, therefore, an amended authorization was required. reported that had superiors at EPA at the time the incident was reported, would have been immediately recalled from temporary duty. Therefore, felt that unauthorized extension of /2011 was unwarranted. was informed that the extended dates and expenses

submitted the travel

claim was disapproved. Subsequently,

voucher claiming 5 in expenses. (Exhibit 9-10, 20) reported that was
suspicious of the claim (travel voucher). According to when was questioned about
the missing expenses on final voucher, stated that would "just eat those" expenses.
opined that "inflated" some of authorized charges to collect the maximum amount
allowed above the authorized expenses. (Exhibit 9)  After voucher was
submitted, was contacted by regarding the outstanding balance on
government travel credit card. According to
the outstanding balance. was previously counseled for failure to pay the balance of
government travel card. However, thought all issues
related to government issued travel card had been previously resolved. During this
conversation, learned that the outstanding balance related to
NC. When checked, learned that the outstanding balance was significantly higher
than the expenses claimed and approved. (Exhibits 9-11) EPA-OIG examined
travel voucher. Several of the claims appeared suspicious because they were for whole/rounded dollar
amounts. Further, claimed \$30 for telephone calls made home; however, during a
previous EPA-OIG interview, claimed to have a cellular telephone with during the
temporary duty assignment. In addition, the difference between approved travel
authorization and voucher was calculated at 7.89%, just under the allowed 8% threshold. (Exhibits 2,
9 & 10) An EPA-OIG query of charges to government issued travel credit card
(
assignment. This review revealed that all major expenses incurred by
(airfare, hotel, rental car) were paid via the government issued travel credit card. This review also
revealed that in addition to other minor charges, made in excess of \$750 in cash advances
against government issued travel credit card for this TDY. (Exhibit 10) On October 27,
2011, EPA-OIG interviewed Prior to this interview, was instructed to bring
all available receipts to support the claims made on travel voucher for the
NC, to this interview. When reported to this interview, stated that
possessed no receipts, other than airfare, for the expenses claimed. EPA-OIG provided
with additional time to collect the needed receipts. (Exhibits 8, 20)  During this EPA-OIG
interview, confirmed that original travel voucher was rejected by EPA management.
In addition, was informed that any amendment to original travel authorization would
be denied because had failed to get prior approval from management to extend TDY.
admitted that, in response, intentionally falsified claims on a travel voucher in order
to recover as much of the unauthorized costs as could.
estimated costs from travel authorization to travel voucher. was aware that an
amended authorization was not required if the voucher claim did not exceed the authorized costs by no
more than 8%. Therefore, added an expense for gasoline to the voucher to bring the total
claim to just under the 8% threshold. confirmed that the claims on voucher did not
accurately reflect the actual expenses incurred, but asserted that the actual expenses incurred were
higher than claimed. (Exhibits 8, 20)
reported that was aware of actions regarding the expenses claimed on travel
voucher. Subsequently, provided the EPA-OIG with a copy of an email alleging to
support this claim. In this email, stated "I have decided to add an expenses amount
that will not exceed the 8% overage level." Nowhere in the message did
added expenses were not accurate. (Exhibit 21) EPA-OIG conducted a comparative review of
travel authorization and voucher. The review confirmed that the authorized expenses
matched the expenses claimed on the voucher with one exception, a gasoline claim for rental vehicle
minimum and the pullete of the rotation that the encopiton, a gastime claim for folial velicity

totaling \$96. No projected expense for this claim was found on the approved travel authorization. (Exhibit 17)

A second review of charges made to government issued travel credit card focused on
possible fuel transactions. Three transactions were identified. However, the record revealed that at
least one these transactions involved a cash advance, amount unknown. Therefore,
expenses for this TDY could not be accurately determined, but were estimated at less than \$82.
(Exhibit 17) Evidence collected during this investigation substantiated the allegation that
deliberately filed a false claim against the US Government, specifically the EPA, in
violation of federal law and EPA policy. The loss to the government was estimated at less than \$100.
Citations: • 18 USC §§ 287 (False, fictitious, or fraudulent claims) states: "Whoever
makes or presents to any person or officerto any department or agency thereof, any claim upon or
against the United States, or any department or agency thereof, knowing such claim to be false,
fictitious, or fraudulent, shall be imprisoned not more than five years and shall be subject to a fine in
the amount provided in this title"; and • EPA POLICY 3120.1(27) prohibits the falsification
official Government records or documents.
Allegation 4: intentionally misused government office equipment
Anegation 4. Intentionally inisused government office equipment
Allegation 4 Findings: On June 23, 2011, contacted the EPA-OIG regarding the alleged misuse
of EPA office equipment by reported that earlier this date,
unclaimed document on the office's community printer. Upon examination, identified the
document as a "flirt message" from the dating site " .com." The message, dated
2011, was addressed to via account viewed the use
of EPA equipment to conduct internet dating activities as a violation of EPA's policy regarding the
limited personal use of government office equipment. According to had been
counseled and/or reprimanded for actions related to the misuse of EPA issued computer on two
previous occasions. turned over a copy of the seized document to EPA-OIG. (Exhibit 11)
was aware that was part of an ongoing EPA-OIG investigation.
concerned because behavior had become "erratic," had been "taking a lot of leave,"
and "job performance" issues had surfaced over the past several months.
was restricted to office duty pending the resolution of the EPA-OIG investigations.
(Exhibit11) On 2011, EPA-OIG imaged the hard drive of the EPA computer
located workspace (cubicle). (b) (6), (b) (7)(C), (b) (7)(E)
(Exhibits 12 & 13) A review of
(b) (7)(E) hard drive confirmed the primary user as This (b) (7)(E)
is solely assigned to . (Exhibit 14)
is solely assigned to
The forensic examination of the data contained on the hard drive image revealed that while using
assigned EPA computing system, frequented adult dating and social networking websites
during official business hours. Some of these social networking/dating sites frequented by
were: • www.match.com; • www.match.com; •
www.xxx e.com; • www.FaceBook.com; • Windows
live (chatting and emails); and • Yahoo (chatting and email). (Exhibit 14) The
forensic examination revealed that had over 400,000 hits during the periods of April 16,
2009 to July 25, 2011 on .com and over 300,000 hits from May 22, 2008 to July 28,
2011 on Facebook.com. Hits were defined as the count of visits to a particular website. Since websites
2011 off I accoook.com. This were defined as the count of visits to a particular website. Since websites

auto refreshes to update contents on frequently, it was determined that	minimum
of 4-5 hours per day on these particular websites. (Exhibit 14) In addition, forensic ex	amination
revealed that viewed and uploaded various images to these websites. No contra	aband, or
items related to adult or child pornography were discovered during the review of these imag	es.
(Exhibit 14) On October 27, 2011, EPA-OIG interviewed regarding	this
allegation. was aware of, understood, and received train	ing
regarding EPA's policy regarding limited personal use of government equipment.	
confirmed that was previously reprimanded for viewing pornographic images on	ernment
computer. (Exhibit 8) During the EPA-OIG interview, admitted that	spends
at least 5-6 hours per day on these social networking/dating sites.	t
sometimes has to stay late at work, sometimes as late as 10pm, to try and make up the time	spent on
these sites during official business hours. admitted that spending this much time	ne on these
J 1	ntact
information and received emails directly at EPA email address from parties attempting to	o contact
from these websites. Using the EPA email address as point of contact provided	
with immediate notification of the messages, so could open it from work station, and	
immediately, if desired. stated that often became "hyper focused" when acc	essing
these sites and would spend several hours messaging and searching other profiles.	
blamed for this behavior. claimed was diagnosed	
	informed
supervisor ( diagnosis and was taking medication to control the syn	_
(Exhibit 8) Evidence collected during this investigation substantiated the allegations that	
deliberately misused government office equipment (i.e. EPA issued computer a	
address) and failed to properly utilize official work hours in violation of EPA and federal	
regulations. Citations: • 5 CFR 2635.705 (Use of Official Time) states: "an e	
shall use official time in an honest effort to perform official duties"; and • EPA Police Limited Personal Lies of Covernment Office Equipment states: " Limited personal use in	_
- Limited Personal Use of Government Office Equipment states: "Limited personal use is	
authorized during non-work time if it does not reduce your productivity or interfere with you duties or the official duties of others. " • FPA Policy 3120 1(30) Conducting personal of	
duties or the official duties of others" • EPA Policy 3120.1(30), Conducting personal a while in duty status	114118
while in duty status	

### **Disposition**

This case is referred to EPA Region 4 officials for administrative action.

### SECTION B - ENTITIES AND INDIVIDUALS

ANCH

### **SECTION C – PROSECUTIVE STATUS**

ADMIN/CRIMINAL/CIVIL ACTION(S):

Criminal prosecution of this case was declined.

### **EXHIBITS**

DESCRIPTION	EXHIBIT
Other Document-11/07/2011-Theft of Equipment Complaint	1
Other Document /2011- Orgininal Interview /2011 Copi	2
Other Document- /2011- Records & Interview - Copied from	3
Other Document-11/07/2011-ID of Missing EPA Equipment	4
Other Document-11/07/2011-Recovery of Stolen Vehicle	5
Other Document-11/07/2011-Inventory of Recovered Vehicle	6
MOI-10/24/2011- Follow-up	7
MOI-10/28/2011-	8
MOA- /2011- Review of Travel Voucher	9
MOA-10/21/2011-TA and GOVCC Query	10
MOI- /2011- Interiew of Complainant	11
MOA-/2011-Acquisition of Subject 'Desktop Dell PC	12
MOA /19/2011-(b) (7)(E)	13
Computer Forensics-Report-11/10/2011- Internet History	14
MOI-11/10/2011- Intrvw - Budget Rental Car RDU	15
MOI-11/15/2011- Budget Claims rep	16
MOA-11/14/2011-Review of GovTrip Records	17
MOA-11/18/2011-GovTrip Records (2)	18
MOA-11/18/2011-Time-Attendance Records for	19
MOI-11/18/2011-	20
MOA-12/01/2011-Review of Email	21



# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY OFFICE OF THE INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

NORTHEASTERN RESOURCE CENTER 290 BROADWAY, ROOM 1520 NEW YORK, NY 10007-1866

### FINAL OF INVESTIGATION CONCERNING



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Distribution:	Approvals:	
	Special Agent	
	Special Agent in Charge	

## OFFICE OF INSPECTOR GENERAL OFFICE OF INVESTIGATIONS

CASE NO.:	OI-NE-2011-ADM-2773	DATE OPENED:	03/29/2011
CASE TITLE:		CASE AGENT:	
CASE CATEGORY:	EMPLOYEE INTEGRITY	OFFICE:	OFFICE OF INVESTIGATIONS
JOINT AGENCIES:	None		
JURISDICTION:	DISTRICT OF COLUMBIA		
	SECTION A - N.	ARRATIVE	
	<u>Predicat</u>	tion_	
anonymous complaint the , Washingto	pened as a case on March 29, nat was recieved on February in, DC, had been taking inapprespecifically alleged that	10, 2011. The complain	nt alleged that the
Possible violations:			
2. TITLE 5 CFR PART	(12), Use of official authority 2635.702, Standards of Ethica suse of Position, Use of public	al Conduct for Employ	ees of the Executive
	Impact/Doll	ar Loss	
This investigation did no	ot quantify the impact or loss a	associated with the mis	sconduct of the employee.
	Synops	<u>sis</u>	
This investigation detern solicit travel to speaking university. This travel v entire trip was subseque	g engagements at through a series of un	nsolicited emails with i	representatives of each as. Due to the fact that this eferred for further action.

### **Details**

<u>Allegation 1</u> : This case involves allegations that an EPA employee may have mis-used position as a federal employee.
Allegation 1 Findings: This investigation determined that may have mis-used position as a federal employee to solicit travel to speaking engagements at through a series of unsolicited emails with representatives of each university.
The investigation identified three messages with the subject identified as "Education Outreach Program." The initial message in this string, dated 2010, was sent from message stated "I am contacting you
at the suggestion of your lovely few weeks ago in connection with my as a visiting student.  Environmental Protection Agency. My Office supports and funds educational outreach programs, i.e. speaking presentations, on my Agency, US environmental law,  We routinely make such presentations at colleges and universities here in the U.S. However, I would welcome the opportunity to make a similar presentation in the interest in the university. The next message in this string consisted of the response to the dated that the started by stating it was nice to hear from the university of the blue and concluded that the started by stating was a response to the from the university of the blue and concluded that the started by stating was a response to the started by started by stating was a response to the started by started by stating was a response to the started by sta
A review of the EPA's Fast International Approval & Tracking (FIAT) database revealed that there were five records associated with trips that were completed between of those trips were (2 times), and The fifth record was associated with a request for travel that had been created by on 2011. The destination for this trip was with the period of travel from 2011 through 2011. According to the record, the purpose of the travel was to deliver environmental law and policy training courses at the premier Universities in the location and purpose. The approval section of both and course indicated that the requests were cancelled on EPA OA, Office of Executive Services.
OI obtained and forensic analyzed EPA Lotus Notes email database based on search criteria that included the keywords: and covering the past six-months. The analysis resulted in the identification of 36-emails in the Lotus Notes database account assigned to A review of those emails revealed that many were duplicative in that they consisted of a series of exchanges and responses that became longer strings of multiple messages. This review focused on 14-email strings

that either incorporated or message string with the string, dated of General Counsel, Was paying my (and have coming up at the end of Gellows:	abject identified as "Spea 2011, was sent by to nington, DC, in which ) travel expenses in d of	wanted to "inqui connection with ce at the	" The initial message is	n this PA Office f EPA nents I
student in the future attenuated like the encouraged me to initial contact with hear from me but then mentioned to programs, and this the time I accepted.	ion in Boston regarding re, the recruiter mentioned to was a professor of environmental than the brother-in-law's fath forwarded my contact in this contact that our Office person sent me a written	ronmental studies in our mutual interests ner by e-mail, who a fo onto some other of ice conducts and fur invitation to speak et been offered a po	her brother-in-law or so and and and a courtesy I made as I recall, was not that colleague at what and soutreach educations at a and I accept	a visiting omeone depolite thrilled to was. I
is a curre , I though be interested in ha enthusiastic to have	ole to agree for me to cor	ne and speak at the at contact the schools regarding EPA ar	ool there and see if it too students.	in would too was
expenses and thos Universities. It is	nitted the ITP for these to e of, my plan to take annual le aking engagements and v	ave and pay for all	to speak at the	v days
Agent's Note: Washington, DC.	referenced in	essage was a staff a	attorney in the	
a week dropping response dated		t Based on your own You	nes, and was just in ." n words, if asked in adva have expressed a person	
motivation for wrangling	the invitation, so (b) (b),	b) (1)(0), (b) (0)		

message also advised that should check with own organization's policy on taking leave while on international travel.
Another email string was a continuation of the previously describe string above, although it was missing initial message and included response to dated 2011.  response stated "Please be assured that it was not that I was ignoring my ethical obligations in regard to offer to speak and/or travel, it was simply that the ethical implications of inquiring as to interest in having me speak had not occurred to me earlier. On the up side, as least, I did think to contact you before EPA approved by ITP and before I actually travelled or spoke anywhere. So, in order to put things right, in terms of ethics, I have already amended my proposed ITP so that I am only requesting EPA authorization (and funding) to travel to speak at
The prior email string was a continued that included another message from also dated 2011, and response of the same date. In this email string, responded to by including an excerpt from the EPA Travel Manual concerning taking leave in conjunction with official travel and requested advice for taking leave while on international travel. response was to state not each office's idiosyncratic leave policies."
The next email string included four messages with the subject identified as "travel plans?" The initial message in this string, dated 2011, was sent by Coffice of the Administrator, to which raised the following questions:
"1. (b) (5), (b) (6), (b) (7)(C) ?"
The next message in this string was school extended me an invitation to make a presentation concerning EPA's system" and "We coordinated the trips for cost and time savings purposes." message also stated "It is likely that the formal presentations may last 2-3 hours or more, depending on the format and questions raised by the guest participants." response added that role would be to act as a witness and facilitator for presentation and interaction with potential message also contained the following statement: "Any decision you reach on the matter is fine frankly, as I am not thrilled by the thought of returning to the cold and damp of the before the Spring.  While I have never traveled to the for the Agency before, I do travel there quite frequently particularly over the holidays to visit and in fact just returned from there in January and have plans to go back [sic]."
The third message in this string was a response by dated 2011, in which questioned role and the amount of leave that was going to take during the trip. responded to this message on the same day reiterating the need to have a witness at presentations or meetings involving also stated "As to the vacation, I am certainly happy to reduce the time. At the suggestion of received yesterday had "run away" from the office on vacation for a while which is why it took so long to get response), I amended the ITP to take out the cost of traveling to because at the University and suggested it might look inappropriate for me to travel and speak there even at the at Agency expense." The comment about could be construed as a lack of respect but it may also have misrepresented advice as described in item 3, above.

message also included the offer "if it would be allowable, I could purchase my air ticket off of Gov Trip and thereby be responsible for it personally and and [sic] probably save a few hundred dollars in travel expenses."

This email string included two messages with the subject identified as " visit." The initial message in this string, dated 2011, was sent by to which advised that "We have booked to give talk on Thurs 1-2pm. Some of the students have also expressed an interest in a more informal Q&A session after talk - would be willing to do this? Say from 2-3pm?" message also identified a student who would making any additional arraignments the might be necessary.  (b) (5), (b) (6), (b) (7)(C)  placed on hold, not just for but for all events currently on the schedule through 2011."
This email string included two messages with the subject identified as "ITP for message in this string was dated 2010, was sent by to EPA OA, Office of Executive Services, which stated "After discussing this with need to retract the ITP. It is not fair to our hosts at mould be better to cancel outright. I have communicated this to our contacts in would be better to cancel outright. I have communicated this to our contacts in the late of the ITP's for the late of the ITP was the International Travel Plan that was used in EPA's Fast International Approval & Tracking (FIAT) database to request, approve and track international travel by EPA employees.
On 2011, during an OIG interview, confirmed that had advised on an ethics question involving travel to knew of from the OA's Office of Executive Services (OES) under recalled being contacted by who had an ethics question concerning accepting a speaking engagement at the stated when received inquiry via an email dated 2011, with only a cursory review of its content, forwarded the email to because of a question over the need for staff attorney, approving and financing international travel for EPA senior management.
stated after forwarding email, with questions over taking leave, use of a compressed day off that also encompassed a weekend for a trip consisting of only two speeches.  advised this response lead to further dialog between and via telephone conversations and a closer review of email inquiry. According to this dialog and more in-depth review lead to email response to dated 2011. In response to an inquiry by OI, advised that response only focused on the portion of the trip. added that aware that the part of trip had also been initiated through a solicitation made by opinion, as an ethics official, (b) (5), (b) (6), (b) (7)(C) advised that the only reason had not referred this matter for further action was that learned through that (b) (7)(C), (b) (6), (b) (5) also provided confirmation that had completed the required ethics training for the past seven years.

ADMIN/CRIMINAL/CIVIL ACTION(S):

This matter was not referred for any administrative, criminal or civil actions.

### **EXHIBITS**

DESCRIPTION EXHIBIT